

Table of Contents

Executive Summary	ES-1
Section 1 Overview of the Program Plan	1-1
1.1 Requirements and Objectives of the CRW Program Plan	1-1
1.1.1 Regulatory Requirements	1-1
1.1.2 Program Plan Objectives.....	1-2
1.2 Public Engagement and Participation.....	1-2
1.2.1 Existing Public Involvement Programs	1-4
1.2.2 Public Involvement during the Release of the Draft Plan.....	1-5
1.2.3 Future Public Participation after Submitting the Plan.....	1-6
1.3 Characteristics of CRW’s Wastewater/Stormwater System	1-6
1.3.1 CRW Service Area	1-6
1.3.2 Advanced Wastewater Treatment Facility (AWTF).....	1-7
1.4 Problem Analysis and Priorities.....	1-11
1.4.1 AWTF Problems and Priority Repairs.....	1-11
1.4.2 Conveyance System Problems and Priority Repairs.....	1-12
1.4.3 Collection System Problems and Priority Repairs.....	1-12
1.4.4 Existing Discharges at CSO Regulators and Control Priorities	1-12
1.4.5 Hydraulic Capacity Limitations Causing SSOs and Unauthorized Releases.....	1-13
1.4.6 Receiving Water Conditions.....	1-15
1.5 The Long-Term Planning Process.....	1-15
1.5.1 Characterization and Problem Identification	1-15
1.5.2 Control Technology Screening	1-15
1.5.3 Alternative Development and Evaluation	1-16
1.5.4 Recommended Control Plan and Implementation Phasing.....	1-16
1.6 Control Technologies and Screening.....	1-17
1.7 Financial Capability Analysis.....	1-18
1.8 Development/Evaluation of Alternative Control Strategies	1-20
1.8.1 Baseline Level of Control	1-20
1.8.2 Development of Alternative Control Strategies	1-21
Systemwide Control Strategies	1-21
Local Control Strategies	1-23
1.8.3 Evaluation of Alternative Control Strategies.....	1-23
1.8.4 Recommended Control Strategy.....	1-26
1.9 Implementation and Adaptive Management Plan	1-28
1.9.1 Four Implementation Strategies.....	1-28
1.9.2 Adaptive Management Process.....	1-29
1.10 Post Construction Monitoring Plan.....	1-30
1.11 Recommended Plan and Schedule.....	1-32
Section 2 Public Engagement and Participation	2-1
2.1 Overview of Public Engagement and Participation.....	2-1
2.2 Public Involvement Prior to the Draft Program Plan	2-2
2.2.1 NMC and MCM Activities.....	2-2

2.2.2 CRW’s Community Greening Plan 2-3

2.3 Public Involvement and Comments during the Release of the Draft Program Plan 2-4

2.3.1 Public Educational Activities 2-4

 Advisory Committees 2-4

 Individual Stakeholder Meetings 2-5

 Neighborhood / Community Meetings 2-5

2.3.2 Outreach to the Public 2-6

 Summary of Public Meetings 2-7

2.3.3 Summary of Comments Received from Public Input 2-8

2.4 Future Public Participation 2-9

2.4.1 Continued Public Information and Education 2-9

2.4.2 Continued Public Participation Supporting Program Plan Implementation 2-9

Section 3 Characterization of Current Conditions 3-1

3.1 Overview of Characterization of Current Conditions 3-1

3.2 Treatment, Conveyance, and Collection System Characteristics 3-4

3.2.1 Advanced Wastewater Treatment Facility 3-7

3.2.2 Interceptor System Characteristics and Inspections 3-10

3.2.3 Major Pump Station and Force Main Characteristics 3-13

3.2.4 CSO Regulator Structure and Outfall Characteristics and Inspections 3-14

3.2.5 Collection System Characteristics and Inspections 3-17

3.2.6 Prioritized Asset Management Program 3-18

3.3 Regional Precipitation Characteristics 3-19

3.3.1 Characterization of Precipitation Statistics and Patterns 3-19

3.3.2 Catchment Area Rainfall for H&H Modeling 3-21

3.3.3 Development of the Typical Year Rainfall 3-24

3.3.4 Development of Synthetic Design Storm Rainfall 3-25

3.4 Wastewater and Stormwater Flow Characteristics 3-29

3.4.1 Regulatory Context and Requirements 3-29

3.4.2 Summary of the Hydrologic and Hydraulic Model 3-29

3.4.3 Summary of Monitoring Data used to Support the H&H Model 3-32

 3.4.3.1 Interceptor Flow Monitoring and Characterization 3-33

 3.4.3.2 Suburban Community Flow Monitoring and Characterization 3-35

 3.4.3.3 Combined Collection System Flow Monitoring and Characterization 3-35

 3.4.3.4 Separate Sanitary Collection System Flow Monitoring 3-37

 3.4.3.5 Characterization of Dry Weather Flow (DWF) 3-39

 3.4.3.6 Characterization of Rainfall-Dependent Infiltration/Inflow 3-40

 3.4.3.7 Wet Weather Flow Calibration 3-43

Section 4 Problem Analysis and Priorities 4-1

4.1 Overview of Problem Analysis and Priorities 4-1

4.2 Structural/Operational Deficiencies and Debris Buildup 4-3

4.2.1 Advanced Wastewater Treatment Facility Problems 4-4

 4.2.1.1 Overview of the Advanced Wastewater Treatment Facility 4-4

 4.2.1.2 Known Advanced Wastewater Treatment Facility Problems 4-4

 4.2.1.3 Assessment of Advanced Wastewater Treatment Facility Capacity 4-5

4.2.2 Conveyance System 4-10

4.2.3 Collection System Problems.....	4-12
4.3 Wet Weather Discharges at CSOs and MS4 Outfalls	4-13
4.3.1 Systemwide CSO Discharge Frequency, Duration and Volume.....	4-14
4.3.2 Existing Performance Statistics for Individual CSO Regulators.....	4-17
4.3.3 Stormwater Discharges at MS4 Outfalls.....	4-22
4.3.4 Summary Conclusions on Wet Weather Control Needs	4-24
4.4 Hydraulic Capacity of Combined Trunk Sewers.....	4-24
4.5 Hydraulic Capacity of Separate Sanitary Sewers	4-25
4.5.1 System Performance during Design Storm Flows	4-26
4.6 Characterization of Receiving Water Conditions	4-28
4.6.1 Regulatory Context, Water Quality Objectives, and Use Designations.....	4-29
4.6.2 Receiving Water Depth Characterization and Flood Frequency Analysis.....	4-29
4.6.3 Water Quality Information Sources	4-30
4.6.4 Receiving Water Quality Studies and Characteristics	4-32
4.6.4.1 Susquehanna River Sampling and Studies	4-32
4.6.4.2 Paxton Creek Sampling and Studies.....	4-33
4.6.5 Pollutants of Concern	4-34
4.6.6 Priority and Sensitive Areas.....	4-35
4.7 Regulatory Compliance Framework.....	4-35
4.7.1 Framework for Structural/Operational Deficiencies and Debris Buildup	4-35
4.7.2 Framework for Addressing Water Quality Degradation.....	4-36
4.7.2.1 Technology-Based Requirements of the CWA.....	4-36
4.7.2.2 Water Quality-Based Requirements of the CWA	4-37
4.7.2.3 Water Quality Requirements for Bacteria	4-40
4.7.3 Framework for Addressing SSOs and Unauthorized Releases	4-40
Section 5 City Beautiful H₂O Program Planning Process.....	5-1
5.1 Overview of the Planning Process.....	5-1
5.2 Characterization and Problem Identification	5-3
5.2.1 Evaluation of Collected System Data and Monitoring Results.....	5-3
5.2.2 Hydrologic and Hydraulic Model Development.....	5-3
5.2.3 Characterization of Existing Combined Sewer Systems.....	5-4
5.2.4 Characterization of Existing Separate Sanitary Sewer Systems	5-4
5.3 Control Technology Screening.....	5-4
5.3.1 Describe, Evaluate Feasibility of Available Control Technologies	5-4
5.3.2 Define Alternative Levels of Control.....	5-5
5.3.3 Define a Baseline Level of Control	5-5
5.3.4 Delineate Program Planning Areas	5-6
5.3.5 Establish Feasible Systemwide and Local Control Strategies	5-6
5.4 Alternative Development and Evaluation	5-8
5.4.1 Define Alternatives to Enhance Wet Weather Control	5-8
5.4.2 Perform Knee-of-the-Curve Cost Performance Analyses.....	5-8
5.4.3 Determine Benefits and Costs of each Control Strategy.....	5-9
5.5 Recommended Control Plan and Implementation Phasing.....	5-10
5.5.1 Determine Affordability of Alternative Control Levels.....	5-10
5.5.2 Prioritize and Phase Implementation of Controls.....	5-10

5.5.3 Prepare Integrated Wet Weather Control Plan 5-11

Section 6 Control Technologies and Screening..... 6-1

6.1 Overview of Control Technologies and Screening..... 6-1

6.2 Identification of Feasible CSO Controls 6-1

 6.2.1 Source Controls 6-1

 6.2.2 Conveyance/Collection System Controls 6-2

 6.2.3 Storage Technologies..... 6-4

 6.2.4 Treatment Technologies 6-5

 6.2.5 Receiving Water Technologies 6-8

6.3 Alternative Control Strategies..... 6-9

 6.3.1 Minimum Control Requirements..... 6-9

 6.3.2 Baseline Level of Control..... 6-9

 6.3.3 Establish Feasible Control Strategies 6-10

6.4 Screening Results..... 6-12

 6.4.1 Source Controls 6-12

 6.4.2 Collection System Controls 6-12

 6.4.3 Storage Technologies..... 6-12

 6.4.4 Treatment Technologies 6-12

 6.4.5 Receiving Water Technologies 6-12

Section 7 Financial Capability and Affordability Assessment..... 7-1

7.1 Overview of the Financial Capability and Affordability Assessment..... 7-1

7.2 Jurisdictional Scope of the Analysis 7-3

7.3 Methodology 7-3

 7.3.1 US-EPA Financial Capability Assessment..... 7-3

 7.3.2 Enhancements to the US-EPA Process 7-4

7.4 Overview of the Wastewater Utility..... 7-4

 7.4.1 System Description..... 7-4

 7.4.2 Customer Base..... 7-5

 7.4.3 Historical and Current Costs..... 7-6

 7.4.3.1 Operating Expenses 7-6

 7.4.3.2 Capital Improvement Program..... 7-6

 7.4.3.3 Debt Service Obligations 7-7

 7.4.3.4 Historical Financial Results..... 7-7

 7.4.4 Wastewater Rates and Customer Bill Comparison 7-8

7.5 Socioeconomic Conditions 7-8

 7.5.1 Local Economy..... 7-8

 7.5.2 Populations and Households..... 7-9

 7.5.3 Labor Force and Unemployment..... 7-10

 7.5.4 Poverty Rates 7-11

 7.5.5 Income Distribution 7-13

 7.5.5.1 Median Household Income 7-13

 7.5.5.2 Income Quintiles 7-14

 7.5.5.3 Household Income Distribution 7-16

 7.5.5.4 Renter and Owner-Occupied Household..... 7-18

 7.5.6 Housing Burden 7-18

7.5.7 Other Economic Indicators 7-19

 7.5.7.1 Typical Bill as a Percentage of Federal Poverty Threshold Incomes 7-20

7.6 US-EPA Financial Capability Assessment 7-20

 7.6.1 Financial Capability Assessment 7-21

 7.6.1.1 Residential Indicator (City) 7-21

 7.6.1.2 Community Financial Capability Indicators (City) 7-23

 7.6.1.3 Worksheet 10: The Financial Capability Matrix (City)..... 7-28

7.7 Long-Term Financial Projections and Rate Impacts..... 7-28

 7.7.1 Key Assumptions..... 7-28

 7.7.1.1 Wastewater and Stormwater Revenues 7-29

 7.7.1.2 Wastewater and Stormwater Revenue Requirements..... 7-29

 7.7.2 Capital Expenditures and Rate Impacts 7-30

7.8 Conclusions 7-34

Section 8 Development and Evaluation of Alternative Control Strategies 8-1

8.1 Overview: Alternative Approaches to Meeting LTCP Goals 8-1

8.2 Baseline Level of Control..... 8-2

 8.2.1 Baseline Level of Control Definition of Controls 8-2

 8.2.2 Baseline Level of Control Cost Performance Evaluation..... 8-5

8.3 Systemwide Control Strategies..... 8-7

 8.3.1 Systemwide Control Strategy 1: Enhanced Conveyance and Increased Capacity at AWWF
..... 8-7

 8.3.1.1 Definition of Control Levels 8-7

 8.3.1.2 Cost Performance Evaluation..... 8-10

 8.3.2 Systemwide Control Strategy 2: Deep Tunnel Storage / Conveyance..... 8-11

 8.3.2.1 Definition of Controls 8-11

 8.3.2.2 Cost Performance Evaluation..... 8-13

 8.3.3 Systemwide Control Strategy Findings..... 8-14

8.4 Localized Control Strategy..... 8-15

 8.4.1 Riverside Planning Area..... 8-17

 8.4.1.1 Definition of Controls 8-17

 8.4.1.2 Cost Performance Evaluation..... 8-24

 8.4.1.3 Local Control Strategy Findings 8-26

 8.4.2 Italian Lake Planning Area 8-29

 8.4.2.1 Definitions of Controls 8-29

 8.4.2.2 Cost Performance Evaluation..... 8-32

 8.4.2.3 Local Control Strategy Findings 8-32

 8.4.3 Uptown Planning Area..... 8-33

 8.4.3.1 Definition of Controls 8-33

 8.4.3.2 Cost Performance Evaluation..... 8-42

 8.4.3.3 Local Control Strategy Findings 8-44

 8.4.4 Middle Front Street Planning Area 8-47

 8.4.4.1 Definitions of Controls 8-47

 8.4.4.2 Cost Performance Evaluation..... 8-56

 8.4.4.3 Local Control Strategy Findings 8-57

 8.4.5 Lower Front Street Planning Area 8-61

8.4.5.1 Definitions of Controls.....	8-61
8.4.5.2 Cost Performance Evaluation.....	8-68
8.4.5.3 Local Control Strategy Findings.....	8-71
8.4.6 Industrial Road Planning Area.....	8-73
8.4.6.1 Definitions of Controls.....	8-73
8.4.6.2 Cost Performance Evaluation.....	8-75
8.4.6.3 Local Control Strategy Findings.....	8-77
8.4.7 Upper Paxton Creek West Planning Area.....	8-79
8.4.7.1 Definitions of Controls.....	8-79
8.4.7.2 Cost Performance Evaluation.....	8-88
8.4.7.3 Local Control Strategy Findings.....	8-89
8.4.8 Arsenal Boulevard Planning Area.....	8-91
8.4.8.1 Definitions of Controls.....	8-91
8.4.8.2 Cost Performance Evaluation.....	8-95
8.4.8.3 Local Control Strategy Findings.....	8-95
8.4.9 Upper Paxton Creek East Planning Area.....	8-97
8.4.9.1 Definitions of Controls.....	8-97
8.4.9.2 Cost Performance Evaluation.....	8-105
8.4.9.3 Local Control Strategy Findings.....	8-107
8.4.10 Middle Paxton Creek West Planning Area.....	8-109
8.4.10.1 Definitions of Controls.....	8-109
8.4.10.2 Cost Performance Evaluation.....	8-117
8.4.10.3 Local Control Strategy Findings.....	8-119
8.4.11 Middle Paxton Creek East Planning Area.....	8-121
8.4.11.1 Definition of Controls.....	8-121
8.4.11.2 Cost Performance Evaluation.....	8-129
8.4.11.3 Local Control Strategy Findings.....	8-131
8.4.12 Lower Paxton Creek Planning Area.....	8-133
8.4.12.1 Definitions of Controls.....	8-133
8.4.12.2 Cost Performance Evaluation.....	8-143
8.4.12.3 Local Control Strategy Findings.....	8-146
8.4.13 Hemlock Street Planning Area.....	8-149
8.4.13.1 Definitions of Controls.....	8-149
8.4.13.2 Cost Performance Evaluation.....	8-157
8.4.13.3 Local Control Strategy Findings.....	8-159
8.4.14 East Harrisburg Planning Area.....	8-161
8.4.14.1 Definitions of Controls.....	8-161
8.4.14.2 Cost Performance Evaluation.....	8-162
8.4.14.3 Local Control Strategy Findings.....	8-162
8.4.15 Spring Creek Planning Area.....	8-165
8.4.15.1 Definitions of Controls.....	8-167
8.4.15.2 Cost Performance Evaluation.....	8-169
8.4.15.3 Local Control Strategy Findings.....	8-171
8.5 Evaluation of Alternative Control Strategies.....	8-173
8.5.1 Alternative Analysis for the Advanced Wastewater Treatment Facility.....	8-176
8.5.1.1 Storage and Pump-Back.....	8-177

8.5.1.2 Sewer Separation8-177

8.5.1.3 Satellite Treatment.....8-178

8.5.1.4 NPDES Permit Requirements.....8-179

8.6 Recommended Control Strategy8-182

Section 9 Implementation and Adaptive Management Plan 9-1

9.1 Implementation Overview..... 9-1

9.2 Prioritized Implementation Strategy 9-2

 9.2.1 Asset Rehabilitation and Renewal Strategy..... 9-3

 9.2.1.1 Asset Probability of Failure..... 9-3

 9.2.1.2 Asset Consequence of Failure 9-4

 9.2.1.3 Risk Management Zones 9-5

 9.2.1.4 Asset Prioritization Approach 9-7

 9.2.1.5 Implementation Services 9-8

 9.2.2 Decentralized Green / Grey Implementation Strategy 9-8

 9.2.2.1 Pilot and Demonstration Projects 9-9

 9.2.2.2 Synergistic Project Opportunities.....9-10

 9.2.2.3 Development-Driven Project Opportunities9-11

 9.2.2.4 Incentive-Driven Project Opportunities.....9-14

 9.2.2.5 Opportunities on Public Lands and Rights of Way9-15

 9.2.2.6 Vacant Property Re-Utilization Opportunities9-18

 9.2.2.7 Green Parking Lots Initiative9-19

 9.2.2.8 Implementation Services9-20

 9.2.3 Asset Operation and Maintenance Strategy9-20

 9.2.3.1 Monitoring, Controls and Telemetry9-21

 9.2.3.2 Maintenance of Public Facilities9-21

 9.2.3.3 Maintenance of Private Facilities9-21

 9.2.3.4 Green Stormwater Infrastructure Maintenance Manual Process.....9-22

 9.2.4 Internal and Intergovernmental Communications and Coordination9-24

 9.2.4.1 Strategic Policy and Coordination Program9-24

 9.2.4.2 Internal Communications Plan.....9-24

9.3 Implementation Assessment and Adaptive Management Strategy9-25

 9.3.1 Adaptive Management Triggers9-25

 9.3.2 Financial Capability Re-Assessment.....9-25

 9.3.3 Evaluation and Adaptation Plans.....9-25

 9.3.4 Adaptive Management Reporting.....9-26

Section 10 Post-Construction Monitoring..... 10-1

10.1 Post-Construction Monitoring Overview.....10-1

10.2 Administrative Monitoring and Reporting10-3

10.3 Precipitation Monitoring and Assessment.....10-4

10.4 Interceptor Monitoring and Assessment.....10-5

10.5 Suburban Community System Monitoring/Assessment.....10-6

10.6 CSO Regulator Structure Monitoring and Assessment10-6

10.7 CSO Discharge Projections through H&H Modeling.....10-8

10.8 Water Quality Monitoring and Assessment.....10-8

10.9 Performance Standards.....10-9

10.10 Paxton Creek Use Attainability Assessment..... 10-9

Section 11 Recommended Plan and Implementation Schedule..... 11-1

11.1 Overview of the Recommended Plan..... 11-1

11.2 Primary Objectives of the Program Plan 11-3

11.3 Recommended Program Plan..... 11-3

 11.3.1 CRW’s Financial Capabilities..... 11-3

 11.3.2 A Recommended Program Plan Defined by CRW’s Financial Capabilities 11-4

 11.3.3 Rehabilitation of Wastewater/Stormwater Assets 11-4

 11.3.4 Reduce Pollutant Discharges to Receiving Waters..... 11-5

 11.3.5 Mitigate Unauthorized Releases..... 11-7

 11.3.6 Stabilization of Streambanks..... 11-8

 11.3.7 Stakeholder Engagement 11-8

 11.3.8 Sustainable Asset Management 11-9

 11.3.9 Maximization of Benefits..... 11-10

11.4 Implementation Approach 11-10

11.5 Implementation Schedule..... 11-12

 11.5.1 Immediate Implementation Phase Schedule 11-12

 11.5.2 Performance of the Immediate Implementation Priorities..... 11-15

 11.5.3 Near-Term Implementation Priorities 11-15

 11.5.4 Performance of the Near-Term Implementation Priorities 11-17

 11.5.5 Post-Construction Monitoring 11-17

List of Figures

Section 1 Figures

Figure 1-1: Designated Planning Areas within the CRW Service Area	1-3
Figure 1-2: Typical Combined Sewer System with Regulator Structures	1-8
Figure 1-3: CSO Capture Achieved by CRW's Existing Combined Sewer System	1-14
Figure 1-4: Summary of Integrated Wet Weather Control Plan Process	1-16
Figure 1-5: Idealized "Knee-of-the-Curve" and Potential Level of Control Objectives	1-21
Figure 1-6: CSO Volume Capture by Catchment under the Baseline Level of Control	1-22
Figure 1-7: Estimated Capital Cost of Affordable Rehabilitation and Wet Weather Control Projects over the 20-year Planning Horizon	1-34

Section 3 Figures

Figure 3-1: CRW Service Area Including Service Area of Suburban Community Systems.....	3-2
Figure 3-2: CRW Service Area Collection Sewer System and Catchment Areas	3-5
Figure 3-3: Process Flow Diagram for CRW AWTF Current Conditions	3-8
Figure 3-4: Vortex Grit Chambers at CRW AWTF	3-7
Figure 3-5: Chlorine Contact Tank at CRW AWTF	3-9
Figure 3-6: The CRW Interceptor Sewer System.....	3-11
Figure 3-7: Locations of CSO Regulator Structures within the CRW System	3-15
Figure 3-8: Configuration of a Typical CRW CSO Regulator Structure	3-16
Figure 3-9: Example of a Diversion Dam	3-16
Figure 3-10: Brown and Brown Control Equipment	3-16
Figure 3-11: Examples of Fixed Orifice Controls.....	3-16
Figure 3-12: Median Monthly Precipitation Volumes in Harrisburg.....	3-20
Figure 3-13 Median Number of Monthly Precipitation Events for Harrisburg.....	3-21
Figure 3-14 Precipitation Monitoring Sites and GARR Grid	3-23
Figure 3-15: Hyetograph for a 2-Year, 24-Hour Synthetic Design Storm.....	3-26
Figure 3-16: Hyetograph for a 5-Year, 24-Hour Synthetic Design Storm.....	3-26
Figure 3-17: Hyetograph for a 10-Year, 24-Hour Synthetic Design Storm	3-27
Figure 3-18: Monthly Storm Probability for 60-Minute Rain Durations from NOAA Atlas 14.....	3-28
Figure 3-19: Monthly Storm Probability for 24-Hour Rain Durations from NOAA Atlas 14.....	3-28
Figure 3-20: Interceptor and Major Trunk Sewers Represented by the H&H Models.....	3-31
Figure 3-21: Interceptor and Suburban Community Point of Connection Monitoring Sites.....	3-34
Figure 3-22: Combined Trunk Sewer and CSO Regulator Monitoring Sites	3-36
Figure 3-23: Separate Sanitary Catchment Monitoring Sites.....	3-38
Figure 3-24: Typical Flow Characterization in a Separate Sanitary Sewer System	3-39
Figure 3-25: Unit Hydrograph Parameters Derived from SSOAP Toolbox	3-41
Figure 3-26: Monthly Varied R Values at SSMH-2079 (Significant Seasonal Variation).....	3-42
Figure 3-27: Monthly Varied R Values at SSMH-0254 (Minimal Seasonal Variation).....	3-42

Section 4 Figures

Figure 4-1: Peak HGL along the Front Street Interceptor during Typical Year.....	4-15
Figure 4-2: Peak HGL along the Paxton Creek Interceptor during Typical Year	4-16

Figure 4-3: Distribution of Existing Condition CSO Discharge Volumes 4-20
 Figure 4-4: Distribution of Existing Condition CSO Discharge Frequencies..... 4-21
 Figure 4-5: Average Annual Regulator Overflow Frequency by Interceptor 4-22
 Figure 4-10: Paxton Creek and Susquehanna River Elevation Monitoring..... 4-31
 Figure 4-11: Susquehanna River Flow Streams in the Vicinity of Rockville, PA..... 4-33

Section 5 Figures

Figure 5-1: Summary of Integrated Wet Weather Control Plan Process 5-1
 Figure 5-2: Designated Planning Areas within the CRW Service Area..... 5-7
 Figure 5-3: Example Cost Performance Curve with Differing Endpoints 5-9

Section 7 Figures

Figure 7-1: Types of Households..... 7-10
 Figure 7-2: Trends in Unemployment Rates 7-11
 Figure 7-3: Trends in Poverty Rates 7-12
 Figure 7-4: Trends in Median Household Income (Adjusted to 2015 Dollars) 7-15
 Figure 7-5: Income Distribution for the City of Harrisburg, CRW’s Service Area, Pennsylvania, and the U.S. 7-16
 Figure 7-6: Estimated 2018 Income Levels by Census Block for the City of Harrisburg 7-17
 Figure 7-7: Proportion of Renter and Owner-Occupied Housing in the City of Harrisburg and Commonwealth of Pennsylvania..... 7-18
 Figure 7-8: Housing Burden for Owner-Occupied Households in the City of Harrisburg (Incomes Less than \$35,000 per Year) 7-19
 Figure 7-9: Housing Burden for Renter-Occupied Households in the City of Harrisburg (Incomes Less than \$35,000 per Year) 7-19
 Figure 7-10: Distribution of Future Residential Wastewater and Stormwater Bill as Percentage of MHI (2027) 7-33

Section 8 Figures

Figure 8.2-1: CSO Volume Capture by Catchment under the Baseline Level of Control..... 8-6
 Figure 8.3-1: Location of Systemwide Control Strategy 1 Facilities: Enhanced Conveyance and Increased Capacity at AWTF 8-9
 Figure 8.3-2: Enhanced Conveyance and Increased Capacity at AWTF CSO Capture Performance and Opinion of Probable Cost Estimate..... 8-10
 Figure 8.3-3: Location of Systemwide Control Strategy 2: Deep Tunnel Storage/Conveyance 8-12
 Figure 8.3-4: Deep Tunnel Storage / Conveyance CSO Capture Performance and Opinion of Probable Cost Estimate 8-14
 Figure 8.4.1-1: Riverside - Existing Hydraulic and Structural Problems 8-18
 Figure 8.4.1-2: Riverside - Decentralized Green and Grey Infrastructure Opportunities..... 8-21
 Figure 8.4.1-3: Riverside - Satellite Treatment / Storage Opportunities..... 8-23
 Figure 8.4.1-4: Riverside - CSO Capture Performance and Opinion of Probable Cost Estimate 8-25
 Figure 8.4.1-5: Riverside - Annual CSO Event Frequency and Duration Performance by Control Strategy 8-27
 Figure 8.4.2-1: Italian Lake - Existing Hydraulic and Structural Problems..... 8-30

Figure 8.4.2-2: Italian Lake - Green Stormwater Infrastructure / Sediment Reduction Opportunities8-31

Figure 8.4.3-1: Uptown - Existing Hydraulic and Structural Problems8-34

Figure 8.4.3-2: Uptown - Decentralized Green and Grey Infrastructure Opportunities8-37

Figure 8.4.3-3: Uptown - Satellite Treatment / Storage Opportunities.....8-40

Figure 8.4.3-4: Uptown - CSO Capture Performance and Opinion of Probable Cost Estimate8-43

Figure 8.4.3-5: Uptown - Annual CSO Event Frequency by Control Strategy8-45

Figure 8.4.3-6: Uptown - Annual CSO Duration by Control Strategy8-46

Figure 8.4.4-1: Middle Front Street - Existing Hydraulic and Structural Problems8-48

Figure 8.4.4-2: Middle Front Street - Decentralized Green and Grey Infrastructure Opportunities8-51

Figure 8.4.4-3: Middle Front Street - Satellite Treatment / Storage Opportunities.....8-54

Figure 8.4.4-4: Middle Front Street - CSO Capture Performance and Opinion of Probable Cost Estimate.....8-57

Figure 8.4.4-5: Middle Front Street - Annual CSO Event Frequency by Control Strategy8-58

Figure 8.4.4-6: Middle Front Street - Annual CSO Duration by Control Strategy8-59

Figure 8.4.5-1: Lower Front Street - Existing Hydraulic and Structural Problems8-62

Figure 8.4.5-2: Lower Front Street - Decentralized Green and Grey Infrastructure Opportunities 8-65

Figure 8.4.5-3: Lower Front Street - Satellite Treatment / Storage Opportunities.....8-67

Figure 8.4.5-4: Lower Front Street - CSO Capture Performance and Opinion of Probable Cost Estimate.....8-69

Figure 8.4.5-5: Lower Front Street - Annual CSO Event Frequency and Duration Performance by Control Strategy8-72

Figure 8.4.6-1: Industrial Road - Existing Hydraulic and Structural Problems8-74

Figure 8.4.6-2: Industrial Road - Green Stormwater Infrastructure / Sediment Reduction Opportunities8-76

Figure 8.4.7-1: Upper Paxton Creek West - Existing Hydraulic and Structural Problems8-80

Figure 8.4.7-2: Upper Paxton Creek West - Decentralized Green and Grey Infrastructure Opportunities8-84

Figure 8.4.7-3: Upper Paxton Creek West - Satellite Treatment / Storage Opportunities8-87

Figure 8.4.7-4: Upper Paxton Creek West - CSO Capture Performance and Opinion of Probable Cost Estimate.....8-88

Figure 8.4.7-5: Upper Paxton Creek West - Annual CSO Even Frequency and Duration Performance by Control Strategy8-90

Figure 8.4.8-1: Arsenal Boulevard - Existing Hydraulic and Structural Problems8-92

Figure 8.4.8-2: Arsenal Boulevard - Green Stormwater Infrastructure / Sediment Reduction Opportunities8-94

Figure 8.4.9-1: Upper Paxton Creek East - Existing Hydraulic and Structural Problems8-98

Figure 8.4.9-2: Upper Paxton Creek East - Decentralized Green and Grey Infrastructure Opportunities8-101

Figure 8.4.9-3: Upper Paxton Creek East - Satellite Treatment / Storage Opportunities.....8-103
8-106

Figure 8.4.9-4: Upper Paxton Creek East - CSO Capture Performance and Opinion of Probable Cost Estimate.....8-106

Figure 8.4.9-5: Upper Paxton Creek East - Annual CSO Event Frequency and Duration Performance by Control Strategy8-108

Figure 8.4.10-1: Middle Paxton Creek West - Existing Hydraulic and Structural Problems.....8-110

Figure 8.4.10-2: Middle Paxton Creek West - Decentralized Green and Grey Infrastructure Opportunities.....8-113

Figure 8.4.10-3: Middle Paxton Creek West - Satellite Treatment / Storage Opportunities8-115

Figure 8.4.10-4: Middle Paxton Creek West - CSO Capture Performance and Opinion of Probable Cost Estimate8-118

Figure 8.4.10-5: Middle Paxton Creek West - Annual CSO Event Frequency and Duration Performance by Control Strategy8-120

Figure 8.4.11-1: Middle Paxton Creek East - Existing Hydraulic and Structural Problems8-122

Figure 8.4.11-2: Middle Paxton Creek East - Decentralized Green and Grey Infrastructure Opportunities.....8-126

Figure 8.4.11-3: Middle Paxton Creek East - Satellite Treatment / Storage Opportunities.....8-128

Figure 8.4.11-4: Middle Paxton Creek East - CSO Capture Performance and Opinion of Probable Cost Estimate8-131

Figure 8.4.11-5: Middle Paxton Creek East - Annual CSO Event Frequency and Duration Performance by Control Strategy8-132

Figure 8.4.12-1: Lower Paxton Creek - Existing Hydraulic and Structural Problems8-134

Figure 8.4.12-2: Lower Paxton Creek - Decentralized Green and Grey Infrastructure Opportunities.8-137

Figure 8.4.12-3: Lower Paxton Creek - Satellite Treatment / Storage Opportunities.....8-140

Figure 8.4.12-4: Lower Paxton Creek - Stormwater Disconnection and Full Catchment Separation...8-142

Figure 8.4.12-5: Lower Paxton Creek - CSO Capture Performance and Opinion of Probable Cost Estimate8-144

Figure 8.4.12-6: Lower Paxton Creek - Annual CSO Event Frequency Performance by Control Strategy8-147

Figure 8.4.12-7: Lower Paxton Creek - Annual CSO Duration Performance by Control Strategy ..8-148

Figure 8.4.13-1: Hemlock Street - Existing Hydraulic and Structural Problems8-150

Figure 8.4.13-2: Hemlock Street - Decentralized Green and Grey Infrastructure Opportunities...8-153

Figure 8.4.13-3: Hemlock Street - Satellite Treatment / Storage Opportunities.....8-155

Figure 8.4.13-4: Hemlock Street - CSO Capture Performance and Opinion of Probable Cost Estimate8-158

Figure 8.4.13-5: Hemlock Street - Annual CSO Event Frequency and Duration Performance by Control Strategy.....8-160

Figure 8.4.14-1: East Harrisburg - Existing Hydraulic and Structural Problems8-163

Figure 8.4.14-2: East Harrisburg - Green Stormwater Infrastructure / Sediment Reduction Opportunities.....8-164

Figure 8.4.15-1: Spring Creek - Existing Hydraulic and Structural Problems.....8-166

Figure 8.4.15-2: Spring Creek - Green Stormwater Infrastructure / Sediment Reduction Opportunities.....8-168

Figure 8.5-1: Flow Distribution and Storage Pump-Back with 45 MGD AWTF Capacity.....8-178

Section 9 Figures

Figure 9-1: Process Flow Diagram for Estimating Asset Condition for Wastewater Infrastructure Assets 9-4

Figure 9-2: Core Risk Plot with Risk Management Zones 9-6

Section 11 Figures

Figure 11-1. Typical Year CSO Volume Controlled through Phased implementation of Decentralized Controls (Green-Grey).....11-6

Figure 11-2. Adaptive Management Strategy for Additional, Affordable Investments11-7

Figure 11-3. Estimated Capital Cost of Affordable Rehabilitation and Wet Weather Control Projects over the 20-year Planning Horizon 11-11

Figure 11-4. Projected CSO Volume Control over the 20-year Planning Horizon..... 11-15

List of Tables

Section 1 Tables

Table 1-1: Pipe Length Statistics	1-8
Table 1-2: Existing CSO Discharge Statistics by Interceptor	1-13
Table 1-3: Summary of Preferred Control Strategy – Decentralized Controls (Green / Grey)	1-27
Table 1-4. Implementation Phases, Affordable Costs, and CSO Control Volume Targets	1-33

Section 3 Tables

Table 3-1: Monitoring Site Summary.....	3-3
Table 3-2: Catchment Area Types and Tributary Area Statistics	3-6
Table 3-3: CRW AWTF NPDES Discharge Limits	3-10
Table 3-4: Key Characteristics of Interceptors in the CRW Conveyance System.....	3-12
Table 3-5: Summary of Recommended Interceptor Cleaning and Rehabilitation	3-13
Table 3-6: Front Street Pump Station Wet Well Operating Levels	3-13
Table 3-7: Spring Creek Wet Well Operating Levels.....	3-14
Table 3-8: CRW Rapid Assessment Inspection Summary.....	3-17
Table 3-9: Median Monthly Precipitation Volumes in Harrisburg.....	3-20
Table 3-10: Median Monthly Precipitation Events in Harrisburg.....	3-21
Table 3-11: Precipitation Monitoring Site Summary.....	3-22
Table 3-12: Point Precipitation Frequency Estimates* for Harrisburg for a 1-Year Recurrence Interval.....	3-24
Table 3-13: Characteristics of CRW’s Collection/Trunk Sewer Model	3-30
Table 3-14: Interceptor System Monitoring Site Summary	3-33
Table 3-15: Suburban Community POC Monitoring Site Summary.....	3-35
Table 3-16: Combined Collection System Flow Characterization Monitoring Site Summary.....	3-37
Table 3-17: City of Harrisburg Separate Sanitary Sewer Data Collection Site Summary.....	3-39
Table 3-18: Estimated Dry Weather Flow Measured Within CRW’s Conveyance System.....	3-40
Table 3-19: Summary RDII Analysis Results for CRW Separate Sanitary Sewer Catchment Areas	3-43
Table 3-20: Summary RDII Analysis Results for Suburban Separate Sanitary Sewer Catchment Areas	3-43
Table 3-21: Selected Storm Events for H&H Model Calibration and Validation	3-44

Section 4 Tables

Table 4-1: Recommended High Priority Rehabilitation Projects at the AWTF	4-5
Table 4-2: Primary Clarifier Design Criteria.....	4-6
Table 4-3: AWTF Flow and Primary Clarifier Surface Overflow Rates	4-7
Table 4-4: Susquehanna River Flood Elevations at AWTF	4-10
Table 4-5: Recommended Rehabilitation of CRW’s Interceptor System.....	4-12
Table 4-6: Combined Sewer System Wet Weather Characterization of Current Conditions.....	4-14
Table 4-7: Existing Combined Sewer System Wet Weather Characterization by CSO Regulator....	4-18
Table 4-8: Summary of Hydraulic Conditions along Combined Trunk Sewer Pipes.....	4-25
Table 4-9: Summary of Hydraulic Conditions at Combined Trunk Sewer Manholes	4-25
Table 4-10: Summary of Hydraulic Conditions along Separate Sanitary Sewer Pipes	4-26

Table 4-11: Summary of Hydraulic Conditions at Separate Sanitary Manholes.....4-27
 Table 4-12: Ground Water Infiltration along the Spring Creek Interceptor.....4-28
 Table 4-13: Attainment Status of Waters Receiving CRW Combined Sewer System Discharges.....4-29
 Table 4-14: Paxton Creek Water Surface Elevation Monitoring Summary.....4-30
 Table 4-15: Pollutants of Concern Discharging from CRW’s Combined Sewer System4-34
 Table 4-16: Numeric Water Quality Criteria for Designated Uses of Pennsylvania Waters.....4-39

Section 5 Tables

Table 5-1: Triple Bottom Line Evaluation Criteria and Relationship to CRW Strategic Goals and Objectives.....5-10

Section 6 Tables

Table 6-1: Feasible Wet Weather Control Alternatives for CRW’s Service Area.....6-11

Section 7 Tables

Table 7-1: Wastewater Billed Flow by Municipality..... 7-6
 Table 7-2: Historical and Budgeted O&M Expenses 7-6
 Table 7-3: Wastewater Capital Project Expenditures 7-7
 Table 7-4: Outstanding Debt of the Wastewater System (As of December 31, 2017) 7-7
 Table 7-5: Historical Wastewater Utility Operating Results 7-8
 Table 7-6: Existing Wastewater Rates (FY 2018) 7-8
 Table 7-7: Historic Population Trends 7-9
 Table 7-8: National Poverty Thresholds (2016)..... 7-12
 Table 7-9: City of Harrisburg Poverty Rate Trend.....7-12
 Table 7-10: Percentage of Population with a Bachelor’s Degree or Higher7-13
 Table 7-11: Median Household Income (adjusted to 2015 dollars)7-14
 Table 7-12: Income Quintiles of the U.S., Pennsylvania, Dauphin County, CRW’s Service Area, and the City of Harrisburg.....7-15
 Table 7-13: Water and Wastewater Bill as a Percentage of Federal Poverty Threshold Incomes ...7-20
 Table 7-14: US-EPA Residential Indicator Financial Impacts.....7-21
 Table 7-15: Worksheet 1: Cost Per Household7-22
 Table 7-16: Worksheet 2: Residential Indicator7-22
 Table 7-17: Worksheet 4: Overall Net Debt as a Percentage of Full Market Property Value.....7-24
 Table 7-18: US-EPA Indicator Ranges for Overall Net Debt as a Percentage of Full Market Property Value.....7-24
 Table 7-19: Worksheet 5: Unemployment Rates (2016).....7-25
 Table 7-20: US-EPA Indicator Ranges for the Unemployment Rate7-25
 Table 7-21: Worksheet 6: Median Household Income.....7-25
 Table 7-22: US-EPA Indicator Ranges for MHI.....7-25
 Table 7-23: Worksheet 7: Property Tax Revenues as a Percentage of Full Market Property Value 7-26
 Table 7-24: Property Tax Revenues as a Percentage of Full Market Property Value.....7-26
 Table 7-25: Worksheet 8: Property Tax Revenue Collection Rate7-27
 Table 7-26: Property Tax Revenue Collection Rate Benchmarks7-27
 Table 7-27: Worksheet 9: Financial Capability Indicator Score7-27
 Table 7-28: Worksheet 10: Financial Capability Matrix Score.....7-28

Table 7-29: Expense Category Cost Escalation Rates 7-30
 Table 7-30: Summary of Projected R&R and Program Plan Capital Expenditures (escalated) 7-31
 Table 7-31: Long Term Financial Plan and Affordability Projection 7-32

Section 8 Tables

Table 8.2-1: Baseline Level of Control Optimization and Enhancement Opportunity Descriptions.. 8-3
 Table 8.2-2: Baseline Rehabilitation and Enhancement of the Regulator & Outfall Structures 8-3
 Table 8.2-3: Baseline Level of Control Project Costs and Priorities 8-5
 Table 8.4.1-1: Riverside - Baseline Level of Control Improvements 8-17
 Table 8.4.1-2: Riverside – Existing/Baseline CSO Performance During Typical Year 8-19
 Table 8.4.1-3: Riverside - High and Moderate Potential Opportunities for GSI 8-20
 Table 8.4.1-4: Riverside – Levels of Control (Local Control Strategy 3) 8-24
 Table 8.4.2-1: Italian Lake - High and Moderate Potential Opportunities for GSI 8-32
 Table 8.4.3-1: Uptown - Baseline Level of Control Improvements 8-33
 Table 8.4.3-2: Uptown – Existing/Baseline CSO Performance During Typical Year 8-36
 Table 8.4.3-3: Uptown - High and Moderate Potential Opportunities for GSI 8-38
 Table 8.4.3-4: Uptown – Levels of Control (Local Control Strategy 3) 8-41
 Table 8.4.4-1: Middle Front Street - Baseline Level of Control Improvements 8-47
 Table 8.4.4-2: Middle Front Street – Existing/Baseline CSO Performance During Typical Year 8-50
 Table 8.4.4-3: Middle Front Street - High and Moderate Potential Opportunities for GSI 8-52
 Table 8.4.4-4: Middle Front Street – Levels of Control (Local Control Strategy 3) 8-55
 Table 8.4.5-1: Lower Front Street - Baseline Level of Control Improvements 8-61
 Table 8.4.5-2: Lower Front Street – Existing/Baseline CSO Performance During Typical Year 8-64
 Table 8.4.5-3: Lower Front Street - High and Moderate Potential Opportunities for GSI 8-66
 Table 8.4.5-4: Lower Front Street – Levels of Control (Local Control Strategy 3) 8-68
 Table 8.4.6-1: Industrial Road - High and Moderate Potential Opportunities for GSI 8-75
 Table 8.4.7-1: Upper Paxton Creek West - Baseline Level of Control Improvements 8-79
 Table 8.4.7-2: Upper Paxton Creek West – Existing/Baseline CSO Performance During Typical Year
 8-82
 Table 8.4.7-3: Upper Paxton Creek West - High and Moderate Potential Opportunities for GSI 8-83
 Table 8.4.7-4: Upper Paxton Creek West – Levels of Control (Local Control Strategy 3) 8-86
 Table 8.4.8-1: Arsenal Boulevard - High and Moderate Potential Opportunities for GSI 8-93
 Table 8.4.9-1: Upper Paxton Creek East - Baseline Level of Control Improvements 8-97
 Table 8.4.9-2: Upper Paxton Creek East – Existing/Baseline CSO Performance During Typical Year
 8-99
 Table 8.4.9-3: Upper Paxton Creek East - High and Moderate Potential Opportunities for GSI 8-102
 Table 8.4.9-4: Upper Paxton Creek East – Levels of Control (Local Control Strategy 3) 8-104
 Table 8.4.10-1: Middle Paxton Creek West - Baseline Level of Control Improvements 8-109
 Table 8.4.10-2: Middle Paxton Creek West – Existing/Baseline CSO Performance During Typical Year
 8-112
 Table 8.4.10-3: Middle Paxton Creek East - High and Moderate Potential Opportunities for GSI 8-114
 Table 8.4.10-4: Middle Paxton Creek West – Levels of Control (Local Control Strategy 3) 8-117
 Table 8.4.11-1: Middle Paxton Creek East - Baseline Level of Control Improvements 8-123
 Table 8.4.11-2: Middle Paxton Creek East – Existing/Baseline CSO Performance During Typical Year
 8-124

Table 8.4.11-3: Middle Paxton Creek East - High and Moderate Potential Opportunities for GSI.8-125
 Table 8.4.11-4: Middle Paxton Creek East – Levels of Control (Local Control Strategy 3)8-129
 Table 8.4.12-1: Lower Paxton Creek - Baseline Level of Control Improvements..... 8-133
 Table 8.4.12-2: Lower Paxton Creek – Existing/Baseline CSO Performance During Typical Year8-136
 Table 8.4.12-3: Lower Paxton Creek - High and Moderate Potential Opportunities for GSI.....8-138
 Table 8.4.12-4: Lower Paxton Creek – Levels of Control (Local Control Strategy 3) 8-141
 Table 8.4.13-1: Hemlock Street - Baseline Level of Control Improvements.....8-149
 Table 8.4.13-2: Hemlock Street – Existing/Baseline CSO Performance During Typical Year.....8-152
 Table 8.4.13-3: Hemlock Street - High and Moderate Potential Opportunities for GSI8-154
 Table 8.4.13-4: Hemlock Street – Levels of Control (Local Control Strategy 3) 8-157
 Table 8.4.14-1: East Harrisburg - High and Moderate Potential Opportunities for GSI..... 8-162
 Table 8.4.15-1: Spring Creek - High and Moderate Potential Opportunities for GSI8-169
 Table 8.5-1: Triple Bottom Line Evaluation Criteria and Relationship to CRW Strategic Goals and Objectives..... 8-173
 Table 8.5-2: Evaluation of Systemwide and Local Control Strategies.....8-174
 Table 8.5-3: CRW AWTF NPDES Discharge Limits (Excerpts from NPDES Permit No. PA 0027197) 8-179
 Table 8.5-4: CRW AWTF Average Discharge Characteristics.....8-180
 Table 8.5-5: Predicted Advanced Treatment Bypasses at the CRW AWTF.....8-181
 Table 8.5-6: CRW AWTF Total Discharge Mass Loadings Summary 8-181

Section 9 Tables

Table 9-1: Major Failure Modes and Their Definitions..... 9-3
 Table 9-2: Triple Bottom Line Evaluation Criteria and Relationship to CRW Strategic Goals and Objectives..... 9-5
 Table 9-3: Proxy Attributes for TBL Consequence of Failure Elements..... 9-6
 Table 9-4: Services to Implement CRW’s Asset Rehabilitation and Renewal Strategy..... 9-8
 Table 9-5: Services to Implement CRW’s Decentralized Green / Grey Implementation Strategy9-20
 Table 9-6: Services to Implement CRW’s Asset Maintenance Strategy9-24

Section 10 Tables

Table 10-1: PCMP Precipitation Monitoring Sites10-5
 Table 10-2: PCMP Interceptor System Monitoring Sites10-6
 Table 10-3: PCMP Suburban Community POC Monitoring Sits10-6
 Table 10-4: PCMP CSO Regulator Structure Monitoring Sites.....10-8

Section 11 Tables

Table 11-1. Implementation Phases, Affordable Costs, and CSO Control Volume Targets11-2
 Table 11-2: Recommended Projects for Rehabilitation of Wastewater/Stormwater Assets11-5
 Table 11-3. Recommended Early Action Wet Weather Control Projects11-6
 Table 11-4 Existing and Anticipated Future CRW Administrative and Operational Components ...11-9
 Table 11-5: Program Implementation Schedule – Immediate Implementation Phase 11-13
 Table 11-6 Program Implementation Phasing – Near-Term 11-17

Appendices

Appendix A Hydraulic Capacity of Combined Trunk Sewers

Appendix B Basis of Cost Opinions

Appendix C Public Participation Documents